**ADAMS COUNTY**

**BOARD OF COUNTY COMMISSIONERS**
Eva J. Henry - District #1
Charles “Chaz” Tedesco - District #2
Emma Pinter - District #3
Steve O’Dorisio – District #4
Mary Hodge – District #5

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**STUDY SESSION AGENDA**

**TUESDAY**
August 20, 2019

ALL TIMES LISTED ON THIS AGENDA ARE SUBJECT TO CHANGE

<table>
<thead>
<tr>
<th>Time</th>
<th>Attendee(s)</th>
<th>Item</th>
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</thead>
<tbody>
<tr>
<td>11:00 A.M.</td>
<td>Heidi Miller</td>
<td>Executive Session Pursuant to C.R.S. 24-6-402(4)(b) for the Purpose of Receiving Legal Advice Regarding Proposed Restructure</td>
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<tr>
<td>11:15 A.M.</td>
<td>Matt Rivera</td>
<td>Future of CJCC</td>
</tr>
<tr>
<td>11:45 A.M.</td>
<td>Jill Jennings Golich/Melissa Scheere/Heidi Aggeler</td>
<td>2020-2024 Consolidated Plan and Analysis of Impediments to Fair Housing Choice</td>
</tr>
<tr>
<td>12:15 P.M.</td>
<td>Kristin Sullivan / Brian Staley / Rene Valdez</td>
<td>Agreements with Mile High Flood District</td>
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<tr>
<td>12:45 P.M.</td>
<td>Raymond Gonzales</td>
<td>Administrative Item Review / Commissioners Communication</td>
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(AND SUCH OTHER MATTERS OF PUBLIC BUSINESS WHICH MAY ARISE)

***AGENDA IS SUBJECT TO CHANGE***
<table>
<thead>
<tr>
<th>DATE: 08/20/19</th>
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<tbody>
<tr>
<td>SUBJECT: Future of CJCC</td>
</tr>
<tr>
<td>FROM: Matt Rivera</td>
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<tr>
<td>AGENCY/DEPARTMENT: Community Safety and Well-being</td>
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<tr>
<td>ATTENDEES: Matt Rivera</td>
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<tr>
<td>PURPOSE OF ITEM: To propose a new direction for the CJCC to better align with the County mission, vision and values.</td>
</tr>
<tr>
<td>STAFF RECOMMENDATION: Support the proposed philosophy and structure</td>
</tr>
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**BACKGROUND:**
The Adams County CJCC Coordinator is departing on Sept. 20th of this year. We have a long standing settlement agreement that drove the creation and administration of this position. The anticipated vacancy affords us an opportunity to redefine the trajectory and efficacy of the group – looking to amplify its scope and reach.

**AGENCIES, DEPARTMENTS OR OTHER OFFICES INVOLVED:**
Eventually - CJCC Partners to include law enforcement, courts, civic leaders, etc.

**ATTACHED DOCUMENTS:**
PowerPoint Presentation
FISCAL IMPACT:

Please check if there is no fiscal impact [ ]. If there is fiscal impact, please fully complete the section below.

Fund:

Cost Center:

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New FTEs requested: □ YES ☒ NO

Future Amendment Needed: □ YES ☒ NO

Additional Note:

NA

APPROVAL SIGNATURES:

Raymond H. Gonzales, County Manager

Alisha Reis, Deputy County Manager

Bryan Ostler, Deputy County Manager

Chris Kline, Deputy County Manager

APPROVAL OF FISCAL IMPACT:
Adams County CJCC

Leveraging Partnerships
Maximizing Reach
Elevating Results
CJCC Accomplishments

- Nationally recognized by NNCJCC (National Network of CJCCs)
- 100% survey respondents suggest good use of time and credibility
- MacArthur Foundation’s Safety and Justice Challenge
- Public Defender Representation at Bond Advisements
- Expansion of Interventions and Co-Response Program
- Behavioral Health and Justice Dashboard and Analytics Tool
- Municipal Courts Online Records Portal
The “rxjs” in CSJCC

**Social Justice**
- Social Leadership
- Social Progress
- Social Well-being
- Social Equality
- Social Advocacy

“...plea for a justice system concerned less with dividing the guilty from the innocent and more with treating everyone with compassion and respect”

~Bruce Western, Author
CSJCC Goals

Using a whole-community approach to build meaningful partnerships that can deliver systemic, scalable and sustainable results— the CSJCC will:

1. Improve access and expand services for underrepresented and underserved populations in Adams County.
2. Recommend early intervention programs and evaluate current practices for justice involved, or near justice involved individuals in effort to reduce incarceration and recidivism.
3. Improve the effectiveness and efficiency of criminal and social justice systems and outcomes.
4. Utilize national best practices to create and improve criminal justice reform and social justice programs, to include juveniles.
5. Address and reduce racial and ethnic disparities in criminal and social justice systems.
# Criminal and Social Justice Coordinating Council

## Partnerships

### Community Services Partners
- Youth and Family Programs
- Animal Management
- Code Compliance
- Park Rangers
- Parking Enforcement
- Parks and Public Space
- Neighborhood Outreach
- Non-profits
- Economic Development
- Veteran Services

### Social Justice Partners
- Human Services
- Education
- Homelessness
- Housing
- Poverty Reduction
- Non-profits
- Lived Experience
- Workforce Development
- Opportunity Zone task force

### Criminal Justice Partners
- Law Enforcement
- Corrections
- DA/PD
- Courts
- Behavioral Health
- Community Corrections
- Victim Advocates
- Probation and Parole
- Juvenile Services

---

Civic Partners: County Commissioners/County Manager/City Manager/Mayor
Partnerships and Voting

- **Community Services**
  - 5 SMEs
  - 2 at large non-profit

- **Social Justice**
  - 5 SMEs
  - 1 lived experience
  - 2 at large non-profit

- **Criminal Justice**
  - 15 SMEs

- **Civic Leaders**
  - 1 Commissioner
  - 1 Mayor
  - 1 County Manager
  - 1 City Manager
  - 1 at large

35 Members
Functional and Organizational Structure

Council Executive Chair

Partnership Chair
- Partners and Projects

Partnership Chair
- Partners and Projects

Partnership Chair
- Partners and Projects

Executive Council: Executive Chair, Vice Chair, Partnership Chairs, Civic Designee, CSWB Manager
Focus Areas (Proposed)

Community Services
- Neighborhoods and Economic Development
- Special Populations
- Parks and Public Space

Social Justice
- Education
- Housing
- Poverty
- Racial and Ethnic Disparity

Criminal Justice
- Juvenile Services
- Alternative Sanctions
- Behavioral Health
- Information Sharing
Wrap-Up

- Questions?
- Comments?
- Next steps?
**ADAMS COUNTY**

**COLORADO**

**STUDY SESSION AGENDA ITEM**

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<tr>
<th>DATE:</th>
<th>August 20, 2019</th>
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<tbody>
<tr>
<td>SUBJECT:</td>
<td>2020-2024 Consolidated Plan and Analysis of Impediments to Fair Housing Choice</td>
</tr>
<tr>
<td>FROM:</td>
<td>Jill Jennings Golich, Community &amp; Economic Development Director</td>
</tr>
<tr>
<td>AGENCY/DEPARTMENT:</td>
<td>Community &amp; Economic Development</td>
</tr>
<tr>
<td>ATTENDEES:</td>
<td>Jill Jennings Golich, Director; Melissa Scheere, Community Development Manager; Heidi Aggeler, Managing Director of Root Policy Research</td>
</tr>
<tr>
<td>PURPOSE OF ITEM:</td>
<td>Informational update and discuss on the 2020-2024 Consolidated Plan and Analysis of Impediments to Fair Housing Choice.</td>
</tr>
<tr>
<td>STAFF RECOMMENDATION:</td>
<td>Staff is seeking Board of County Commissioners guidance and feedback certain areas of each plan.</td>
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**BACKGROUND:**

Adams County is the participating jurisdiction for the Adams County Urban County and HOME Consortium which annually receives and allocates Community Development Block Grant (CDBG) and HOME Investment Partnerships Program (HOME) funds from U.S. Department of Housing and Urban Development (HUD) to the respective communities during each program year, July 1 – June 30.

In order to continue qualifying for HOME and CDBG funds, HUD requires grantees to submit a five-year strategic plan, known as a Consolidated Plan (Con Plan), and an Analysis of Impediments of Fair Housing Choice (AI). On behalf of the Urban County and HOME Consortium, Adams County must submit its 2020-2024 Con Plan and AI to HUD by May 16, 2020.
**Consolidated Plan**

The Con Plan is the strategic five-year plan that identifies Urban County and HOME Consortium housing and community development needs, set priorities, and describe how CDBG and HOME funds will be used for activities designed to meet the needs. The Con Plan is to be a collaborative process whereby a community establishes a unified vision for affordable housing and community development actions. The Con Plan also creates the opportunity for strategic planning and citizen participation to take place in a comprehensive context.

For informational purposes, the 2015-2019 Con Plan identified the following priorities and objectives:

**Housing**
- Creation of affordable housing near transit
- Rental housing and homeownership programs
- Owner-occupied housing rehabilitated programs

**Community and Economic Development**
- Job creation and services
- Enhanced public facilities and community resources
- Invest in neighborhood revitalization

**Seniors and other Prioritized Populations**
- Housing options for <40% AMI
- Services for at-risk children
- Housing and services education
- Integration of prioritized populations into the community


**Analysis of Impediments to Fair Housing Choice**

The AI is done to partially fulfill an obligation to Affirmatively Further Fair Housing Choice or AFFH. The overall goals of the AI is to help communities analyze challenges to fair housing choice and establish goals and priorities to address fair housing barriers and to move toward an economic opportunity philosophy when making planning and housing policy decisions.

The County's last AI was completed in 2015 and the full report can be found at [http://www.adcogov.org/resources-reports](http://www.adcogov.org/resources-reports).
FISCAL IMPACT:

Please check if there is no fiscal impact ☐. If there is fiscal impact, please fully complete the section below.

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Cost Center:

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New FTEs requested: ☐ YES ☐ NO

Future Amendment Needed: ☐ YES ☐ NO

Additional Note:

All funds are appropriated by HUD with no general funds.

APPROVAL SIGNATURES:  

Raymond H. Gonzales, County Manager

Budget / Finance
Bryan Ostler, Deputy County Manager
2020-2024 Consolidated Plan & Analysis of Impediments to Fair Housing Choice

Community & Economic Development

August 20, 2019
Why are we here?

• Informational discussion and update on 2020-2024 Consolidated Plan (Con Plan) and Analysis of Impediments to Fair Housing Choice (AI)
• Outline anticipated next steps for Con Plan
• Seek BOCC’s guidance
2020-2024 Consolidated Plan

- Five-year strategic plan for allocating block grant funds from the U.S. Department of Housing and Urban Development (HUD)
  - 2020-2024 Con Plan due to HUD in May 2020
- Sets expectations, priorities, and goals for allocation of Community Development Block Grant (CDBG) & HOME Investment Partnerships Program (HOME)
  - Aligns to all HUD required plans
- Includes community and stakeholder engagement
- Includes the first year (2020) Annual Action Plan
- Root Policy Research contracted in June 2019
Prior Plan Priorities

1. **Housing**
   - Creation of affordable housing near transit
   - Rental housing and homeownership programs
   - Owner-occupied housing rehabilitated programs

2. **Community and Economic Development**
   - Job creation and services
   - Enhanced public facilities and community resources
   - Invest in neighborhood revitalization

3. **Seniors and other Prioritized Populations**
   - Housing options for <40% AMI
   - Services for at-risk children
   - Housing and services education
   - Integration of prioritized populations into the community
Next Steps – Con Plan

September – November 2019: Community Engagement

• Collaborative effort with partner jurisdictions
• Resident input through survey and focus groups
• Stakeholder input through focus groups and interviews
• Engagement of elected officials
• Large community event (”public hearing”) to “roll out” housing and community development strategies and housing plan, build awareness of challenges and needs, and commitment by partner institutions
Next Steps – Con Plan (continued)

• December 2019 – February 2020: Data collection and plan development
• March 2020: Final drafts presented to BOCC
• April – May 2020: 30-day public comment period for Con Plan
• May 2020: Public hearing for final BOCC review and approval
• May 2020: Submit to HUD
Commissioner Guidance – Con Plan

• What are the Commissioner’s perspectives on needs of the community?

• Are there any comments on the community engagement process?

• Any other requests or comments?
Analysis of Impediments to Fair Housing Choice (AI)

• The AI is done to partially fulfill an obligation to “Affirmatively Further Fair Housing Choice” or AFFH

• The AI is required of states, counties, cities that receive federal housing and community development funding

• The overall goals:
  - Help communities analyze challenges to fair housing choice and establish goals and priorities to address fair housing barriers
  - Help communities move toward an economic opportunity philosophy when making planning and housing policy decisions
The obligation to Affirmatively Further Fair Housing was enacted with the Fair Housing Act (FHA of 1968) and executive orders. The obligation extends to all federal agencies that administer housing and urban development programs.

The AFFH obligation is just one part of the Fair Housing Act. Communities that do not receive housing and community development funds are still held to the non-discrimination provisions of the FHA.

The FHA and AFFH are different obligations:
- FHA focuses on what cannot be done (e.g., “otherwise make unavailable or deny” housing)
- AFFH requires that recipients of federal funds take “meaningful actions” to address segregation and related barriers for those protected by the Act
Commissioner Guidance - AI

• Discussion on AI process
  – Commissioner’s feedback

• Discussion on level of community engagement for AI
  – Commissioner’s feedback

• Any other requests or comments?
### STUDY SESSION AGENDA ITEM

**DATE:** August 20, 2019

**SUBJECT:** Five Agreements with Mile High Flood District  
(previously known as Urban Drainage and Flood Control District):  
1. Master Drainage Plan – Brantner Gulch (Amendment)  
2. Outfall Systems Plan – Basin 4100 and Direct Flow Area 0056 (Amendment)  
3. Kenwood Outfall (Amendment) (transfer money savings)  
5. Dahlia Street Outfall and Dahlia Pond (New)

**FROM:**  
Kristin Sullivan, AICP, Public Works Director  
Brian Staley, PE, PTOE, Public Works Deputy Director  
Rene Valdez, Public Works Capital Improvement Program Manager

**AGENCY/DEPARTMENT:** Public Works

**ATTENDEES:** Kristin Sullivan, Brian Staley, Rene Valdez

**PURPOSE OF ITEM:** To request Board approval for five agreements with Mile High Flood District

**STAFF RECOMMENDATION:** Approval of the agreements with Mile High Flood District

**BACKGROUND:**

1) **Brantner Gulch Amendment to Existing Agreement**  
The Mile High Flood District is requesting an amendment a July 2018 agreement between Adams County, the City of Thornton, and the City of Northglenn related to Brantner Gulch. This amendment will update the drainageway master plan and flood hazard area delineation report for Brantner Gulch and Tributaries. This amendment is needed to address recent changes in drainage patterns caused by the construction of E-470, completion of Riverdale Ridge High School, and for drainage planning on the Riverdale Regional Park. As a necessity, this change will provide a better understanding of the flows tributary to the Riverdale Regional Park for planning purposes.

The attached amendment will commit $28,000 of its 2019 budgeted funds to the project for the basin area added to the study. The new study limits will add approximately 20% more area to the original study. Using this percentage, District is requesting the original budget of $200,000 be increased by 20% or $40,000. The added area is approximately 70% within unincorporated Adams County jurisdiction, making our additional contribution $28,000. Thornton and County staff recommend including this area in the study. This change will provide a drainage plan that coincides better with existing patterns, an understanding of the flows that cross Riverdale Road and a better
understanding of the flows tributary to the Riverdale Regional Park for planning purposes.

2) Basin 4100 and Direct Flow Area 0056 Amendment to Existing Agreement

Staff recommends the Board approve the attached agreement between Adams County, the Mile High Flood District and the City of Thornton to update the outfall systems plan for Basin 4100 and Direct Flow Area 0056. This amended agreement is needed to update the Outfall Systems Plan that was prepared in 2002, to address changes in basin characteristics.

The amendment changes do not affect the unincorporated areas of Adams County within the basin, so no additional money is requested from the County. Thornton and the District will equally split the additional $31,462 needed to cover this work. However, the County must still approve the amended IGA as a partner.

3) Kenwood Outfall Amendment to Existing Agreement

The work described in the existing agreement between the District and Adams County to design and construct the Kenwood Outfall is completed. The work was completed under budget. The account has around $27,000 left in it. There is approximately $3,000 from the District and $24,000 from County funds remaining.

Staff recommends that the Kenwood Outfall Agreement be amended to allow the transfer of the $27,000 in remaining funds to another project that is a joint venture of Adams County and the District, the Dahlia Outfall project.

4) Direct Flow Area 0054

Staff recommends the Board approve the attached agreement between Adams County, the Mile High Flood District, and the City of Thornton to update the drainage master plan for Direct Flow Area 0054. This agreement is needed to update the Master Drainage Plan that was prepared in 1979. This master plan is needed to address changes in basin characteristics. Additionally, this change will determine all flows tributary to the southern end of the Regional Park for planning purposes.

This agreement will commit the County to provide its prorated portion of funding to the Project for the basin area that is within unincorporated Adams County. The District is requesting a budget of $160,000 total from the three project sponsors. The District will be providing 50% of the funds with Adams County providing $30,000 and the City of Thornton providing $50,000. The basin is estimated at 62.5% Thornton jurisdiction and 37.5% unincorporated Adams County jurisdiction.

5) Dahlia Street Outfall – Dahlia Pond

Adams County and the Mile High Flood District participated in a joint planning study titled “Drainage Outfall Systems Update Northern Commerce City and Irondale Area Basin D Outfall Alternatives Analysis” by ICON Engineering, Inc, finalized June 8, 2017. The Plan recommended drainage and flood control improvements for Dahlia Street Outfall – Dahlia Pond, which the County and District now desire to proceed with final design.

The improvements contemplated for this Project will improve detention capacity, provide pond maintenance and water quality. The Parties wish to continue collaboration, dedicate
resources and combine funds toward the goal of completing the Plan for the benefit of all Adams County citizens.

This agreement will provide the funding necessary for the design of the Plan. Funds for construction shall be added to this agreement at a future date.

AGENCIES, DEPARTMENTS OR OTHER OFFICES INVOLVED:
City of Thornton
Adams County Attorney
Adams County Public Works
Mile High Flood District

ATTACHED DOCUMENTS:
Study Session Presentation
Brantner Gulch MP and FHAD IGA Amendment
IGA DFA 0054 MDP 19-05.06 ADAMS COUNTY
IGA Basin 4100 and DFA 0056 OSP 17-01.18A
Dahlia Pond IGA w UDFCD 190507
FISCAL IMPACT:
Please check if there is no fiscal impact □. If there is fiscal impact, please fully complete the section below.

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**Cost Center:** 3703 & 3704

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**Total Expenditures:** $339,000

New FTEs requested: ☐ YES ☒ NO

Future Amendment Needed: ☐ YES ☒ NO

**Additional Note:**

Alisha Reis, Deputy County Manager

Bryan Ostler, Deputy County Manager

Chris Kline, Deputy County Manager

**APPROVAL SIGNATURES:**

Raymond H. Gonzales, County Manager

Alisha Reis, Deputy County Manager

Bryan Ostler, Deputy County Manager

Chris Kline, Deputy County Manager

**APPROVAL OF FISCAL IMPACT:**

Budget
Proposed Agreements with
Mile High Flood Control District
(Urban Drainage and Flood Control District)

Five Agreements or Amendments to Existing Agreements:

1. Master Drainage Plan – Brantner Gulch (Amendment)
2. Outfall Systems Plan – Basin 4100 and Direct Flow Area 0056 (Amendment)
3. Kenwood Outfall (Amendment) (transfer money savings)
5. Dahlia Street Outfall and Dahlia Pond (New)
Definitions:

1. **Master Drainage Plan (MDP)** — Provides guidance for drainage and flood control related improvements for all or part of an evolving watershed, often crossing jurisdictional boundaries and incorporating public participation.

2. **Flood Hazard Area Delineation (FHAD)** — Used to identify and update flood risk potential and floodplain boundaries due to both natural and development related changes that occur over time.

3. **Outfall Systems Plan (OSP)** — Focuses on a watershed tributary to a large waterway that may have its own MDP.

4. **Direct Flow Area (DFA)** — Basin area that flows directly into a major waterway that is exempt from water quality.
Overview of Master Drainage Plans

Master Plans:

• Identify Stormwater Quality
• Plan Flood Risk Management Projects
• Guide Land Development Projects
• Consistent with Regional Drainage
  • Flood Control Needs
• Valuable Input to Capital Improvement Program
• Identification and Acquisition of rights-of-way
  • Future capital improvements along with areas for preservation
BRANTNER GULCH MASTER DRAINAGE PLAN AND FLOOD HAZARD AREA DELINEATION

ORIGINAL AREA
### BRANTNER GULCH MASTER DRAINAGE PLAN AND FLOOD HAZARD AREA DELINEATION AMENDMENT

**Basin Area to be Added Flows to Regional Park**

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## OUTFALL SYSTEMS PLAN
### BASIN 4100 and DFA 0056 AMENDMENT

### BASIN 4100 and DFA 0056 BASIN AREAS

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Transfer $27,000 in unspent monies from Kenwood Outfall Agreement (construction is complete) account to Dahlia Street Trunk Line Agreement account
### MAJOR DRAINAGEWAY PLANNING

**DFA 0054**

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<thead>
<tr>
<th>District</th>
<th>MDP Percentage Share</th>
<th>MDP Contribution</th>
<th>FHAD</th>
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<tr>
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<td>THORNTON</td>
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DAHLIA STREET OUTFALL – DAHLIA POND DESIGN SERVICES
(Construction will be in future amendment)

<table>
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<th></th>
<th>MP Percentage Share</th>
<th>Master Plan Contribution</th>
<th>FHAD</th>
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Recommendation

Staff recommends approval of the following:

1. Master Drainage Plan and FHAD – Brantner Gulch (Amendment)  
   • $28,000
2. Outfall Systems Plan – Basin 4100 and Direct Flow Area 0056 (Amendment)  
   • $0
3. Capital Improvement Project - Kenwood Outfall Agreement – Transfer monies to Dahlia Outfall Trunk line Agreement  
   • $27,000
   • $30,000
5. Capital Improvement Project - Dahlia Street Outfall and Dahlia Pond (New)  
   • $200,000